

## Message Text

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ACTION AF-08

INFO OCT-01 ISO-00 AID-05 SS-15 INR-07 IGA-02 /038 W

-----232041 015909 /45S

R 231601Z FEB 77

FM AMEMBASSY OUAGADOUGOU

TO SECSTATE WASHDC 3314

INFO AMEMBASSY ABIDJAN

AMEMBASSY BAMAKO

AMEMBASSY BISSAU

AMEMBASSY BANJUL

AMEMBASSY DAKAR

AMEMBASSY LOME

AMEMBASSY NAIROBI

AMEMBASSY NDJAMENA

AMEMBASSY NIAMEY

AMEMBASSY NOUAKCHOTT

AMEMBASSY YAOUNDE

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FOR ASST SECRETARY SCHAUFELER FROM THE AMBASSADOR

E.O. 11652: N/A

TAGS: EAID, UV

SUBJECT: AID PROJECT DESIGN

REF: (A) BANGUI 0284 (B) NDJAMENA 0588 (NOTAL)

1. I CAN ONLY CONCUR IN THE STRONGEST TERMS IN THE  
COMMENTS MADE IN REFTELS BY AMBASSADORS QUANTON AND  
BRADFORD. AID APPEARS TO BE COMPLETELY MIRED IN ITS  
COMPLICATED PROCEDURES. THE GOOD WILL GENERATED AMONG  
VOLTAIS BY OUR ASSISTANCE DURING THE DROUGHT IS BEGINNING  
TO GIVE WAY TO DISENCHANTMENT AND OPEN CRITICISM.  
I AM AFRAID THAT, EVEN IN A COUNTRY AS WELL DISPOSED

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TOWARDS US AS UPPER VOLTA, THIS DISENCHANTMENT MAY  
EVENTUALLY BE REFLECTED IN OTHER ASPECTS OF OUR BILATERAL  
RELATIONS, PARTICULARLY IN POSITIONS ADOPTED BY UPPER  
VOLTA AT THE UN AND OTHER INTERNATIONAL ORGANIZATIONS.

2. COMPARED TO FRANCE, THE FRG, THE FED, AND EVEN THE  
CANADIANS AND THE DUTCH, OUR AID EFFORTS HERE APPEAR

TO BE ON A MINUSCULE SCALE MAINLY BECAUSE OF THE DELAYS INVOLVED IN GETTING TO THE IMPLEMENTATION PHASE. IN THE MORE THAN TWO AND A HALF YEARS THAT I HAVE BEEN HERE, I HAVE SEEN LARGE NUMBERS OF DESIGN AND EVALUATION TEAMS, AND HUNDREDS OF HIGHLY PAID CONSULTANTS, WHO OFTEN SEEM TO DUPLICATE WORK THAT HAS BEEN DONE BEFORE, AND WHO MONOPOLIZE THE TIME OF HARD-PRESSED VOLTAN OFFICIALS WHO WOULD UNDOUBTEDLY PREFER TO SPEAK TO REPRESENTATIVES OF OTHER DONORS FROM WHOM TANGIBLE RESULTS CAN BE EXPECTED WITHIN A REASONABLE PERIOD OF TIME. YET, I WOULD FIND IT DIFFICULT TO SHOW TO A VISITING CONGRESSIONAL DELEGATION MUCH VISIBLE EVIDENCE OF AID ACCOMPLISHMENTS DURING THIS PERIOD, EXCEPT FOR SEVERAL R&R AND AIP PROJECTS. MEANWHILE, OF COURSE, OUR AID MISSION IS GROWING BY LEAPS AND BOUNDS IN ORDER TO KEEP UP WITH THE VAST AMOUNT OF DOCUMENTATION REQUIRED BY WASHINGTON AND THE LOGISTICAL PROBLEMS CREATED BY THESE VISITORS.

3. I REALIZE THAT A LARGE AMOUNT OF AID FUNDS ARE BEING CHanneled THROUGH THE ENTENTE FUND, THE UNDP, THE IBRD, THE CIEH, THE CILSS, CRS, AFRICARE, AND THROUGH CONTRACTS WITH AMERICAN UNIVERSITIES. IN SPITE OF OUR BEST EFFORTS, HOWEVER, THIS AID IS NOT READILY IDENTIFIED BY GOUV OFFICIALS AS AMERICAN ASSISTANCE. TO MANY VOLTANS, IT APPEARS THAT AMERICAN AID FUNDS GO MAINLY TO PAY THE SALARIES OF OUR OWN PEOPLE AND OF THE MANY PRIVATE CONSULTANTS WHO PASS THROUGH OUAGADOUGOU, AND TO SUBSIDIZE AMERICAN HIGHER EDUCATION. I SAY THIS BECAUSE SIMILAR REMARKS HAVE LIMITED OFFICIAL USE

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BEEN MADE TO ME BY INFLUENTIAL VOLTANS ON SEVERAL OCCASIONS.

4. MEANWHILE, AN IMPORTANT PROJECT FOR THE CONSTRUCTION OF RURAL ROADS IN THE EASTERN ORD, FOR WHICH WE STARTED NEGOTIATIONS TWO YEARS AGO, HAS STILL NOT BEEN GIVEN THE GREEN LIGHT IN WASHINGTON. THIS SORT OF PERFORMANCE IS NOT LIKELY TO ENDEAR ME TO THE MINISTER OF PUBLIC WORKS AND TRANSPORT WHOSE SUPPORT IS ESSENTIAL TO ME AT THIS POINT FOR OTHER MATTERS NOT RELATED TO OUR AID PROGRAM, INCLUDING THE PAAI PROJECT.

5. IN SHORT, OUR PREOCCUPATION WITH THE PLANNING PROCESS AND THE CUMBERSOME AND TIME CONSUMING AID PROCEDURES HAVE PREVENTED US FROM MOVING AHEAD IN A VISIBLE MANNER WITH OUR MEDIUM TERM AND LONG-TERM PROGRAMS, IS BEGINNING TO PLACE ME IN AN UNCOMFORTABLE POSITION, AND MAY JEOPARDIZE OTHER ASPECTS OF OUR

BILATERAL RELATIONS WITH UPPER VOLTA. IT IS, THEREFORE,  
PARTICULARLY IMPORTANT THAT WE HAVE SOME MEANS OF  
RESPONDING QUICKLY TO REQUESTS FOR SHORT-TERM  
ASSISTANCE. WHAT IS NEEDED IS SIMPLIFIED PROCEDURES FOR  
AIP PROJECTS AND NOT THE CUMBERSOME RECOMMENDATIONS  
CONTEMPLATED IN THE EVALUATION REPORT OF DECEMBER 10, 1976.  
GRAHAM

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Disposition Approved on Date:**  
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**Executive Order:** N/A  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Review Markings:**  
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